







#### **David Parsons** Leader of the County Council

#### Introduction

In November 2001 the Council published its Medium Term Corporate Strategy. This set out nine Objectives for the life of the Council and, under each of those, a range of individual issues of importance which the Council wished to address.

Good progress has been made against the issues identified in the original Strategy and reported through the Council's Best Value Performance Plan. However, what was largely absent from the Strategy was a focus on a smaller number of higher priority issues and a clear indication of how progress in achieving them could be measured. The Administration made a commitment to review the Strategy, and wishes to use this review as an opportunity to focus on those issues that it considers to be a high priority for further improvement or development.

The summary of priority issues shown in this review continues to relate to the original Corporate Objectives set out in the Strategy published in 2001, olthough some of these have now been brought together under the heading, Delivering Quality Services. This approach is intended to sharpen the Council's focus on priorities and thereby enable local people, local communities, local organisations, all members and all employees of the Council to be clear about what the Council wants to achieve.

A focus on priorities does not mean that the Council is not keeping its commitment to improve the quality of all its services. However, no modern organisation can go about its business without such a focus.

The Council is determined to work with Leicestershire people and I hope you find this review of interest. The Council has consulted widely in the last year, for example through the Leicestershire Citizens' Panel and through specific events involving young people. The results of the consultation have shown that the highest local priorities are a reduction in crime and improvements in community safety, the needs of children and young people, and improved public transport. These priorities have been used to inform the County Council's recently approved budget, the development of the new Leicestershire Community Strategy, and this review of the Council's own Medium Term Strategy.

I am always interested in what local people think of the County Council and the work it is doing, either directly or through our many partners. Comments on this review and on any aspect of the Council's performance can be sent to me at:

Leader's Office Leicestershire County Council County Hall Glenfield Leicestershire LE<sub>3</sub> 8RA e-mail: leader@leics.gov.uk

David Passons

## The Corporate Objectives

The corporate objectives are:-

- . Working with Partners to Deliver Quality and Responsive Services
- Achieving Excellence in Education and Learning
- Improving Social Care and Support for Vulnerable People
- Creating a Better Transport System
- Rising to the Challenge on Waste
- Seeking a Safer County

Under each of these Objectives the focus of the original Medium Term Corporate Strategy has been refined to concentrate on a small number of priority issues. These are categorised depending on their relative importance. A series of statements of what we intend to achieve against these priorities is also shown. A mixture of performance targets and specific actions will be supplemented in most cases by further subsidiary targets/actions. This format will enable the Council to produce regular reports in future that monitor our progress.

The ways in which the Council will achieve these Objectives are set out in a range of detailed service plans and strategies. The key activities from these plans are summarised each year in our Best Value Performance Plan that enables our annual performance to be measured against a number of indicators. The Performance Plan will be available on the Council's website, www.leics.gov.uk, and in libraries.

The summary also takes account of two other current developments:

- the current consultation on the Leicestershire Community Strategy, which includes a series of proposed actions by the Council and its partners;
- the development of a Public Service Agreement (PSA) with the Government. The Council has developed, together with partners, a number of enhanced performance targets which it intends to achieve over the next three years. These targets reflect both national and local priorities and are spread across the Councils Corporate Objectives.

For further information on the Community Strategy or the PSA contact the public relations unit at County Hall. Telephone 0116 265 6284 or email pressoffice@leics.gov.uk

#### Vision

We will listen to the views of Leicestershire people and, by working with them, ensure they enjoy the quality of life which they expect: to live in a County which is safe, healthy, attractive and prosperous.

#### Achievement

#### To achieve our vision we will at all times:-

Provide community leadership for the County. We will ensure that Leicestershire communities play an important part in identifying the problems that affect them and help shape the solutions to those problems. We have taken the lead role in this task with the preparation of a Community Strategy for the County covering a range of public services.

Deliver services that provide value for money. We will examine a mix of public, private and voluntary sector options to provide effective, efficient and economical services.

Support a highly motivated, well trained workforce to deliver clearly defined service targets. We recognise the importance of equipping the County Council's workforce with the skills to meet the challenges of delivering high quality services.

Investigate innovative solutions to create improvements to services. We will ensure that, where it is appropriate, these solutions will take advantage of the benefits that information technology can bring.

Support effective partnerships to achieve real improvements in the way that services are delivered. We recognise that many other organisations deliver public services to the people who live and work in Leicestershire. A combined and co-ordinated approach will be required between all these agencies to tackle difficult issues concerning safer communities, health, education, transport, the environment and sustainable

Promote equality. We will work to reduce disadvantages, discrimination, and inequalities of opportunity, and promote diversity in terms of the people we serve, our workforce, the partners we work with and the services we deliver.

# Working with Partners to Deliver Quality and Responsive Services

- The people of Leicestershire should be satisfied that the quality of life in the County is improving and that Leicestershire is a good place to live. To do this we will work with other agencies to co-ordinate the effective delivery of high quality public services, and support this by ensuring that Local Strategic Partnerships in the County and the Districts are recognised as the key mechanism by which the delivery of efficient and effective services can be co-ordinated and improved.
- It is important that the people of Leicestershire can influence decisions affecting the services we provide, and express their views on those services: This will help us achieve our aim of promoting diversity in the services we deliver. In order to take their views properly into account we will continue to improve the coordination of consultation within the Council and with our partners. The development of the Countywide Community Strategy is a major step forward in this respect.
- It is essential that people are aware of the services available to them and can identify and access them easily. This is a significant issue in a largely rural County such as Leicestershire. In particular the development of new technologies provides an opportunity to examine how we can enable access to services in innovative ways. We have begun the Better Access to Better Services Initiative to explore, with our partners, how we can improve public access to services on a cost effective basis.
- Improving our services relies increasingly on working in partnership at all levels with a wide range of other
  organisations. We regard the development of partnership working as a major priority since it can have a
  significant impact on the quality of services received by the public.
- We believe that the young people of Leicestershire should be provided with a wide range of opportunities
  to develop their full potential, that channel their energies positively, and that problems are tackled which
  might limit their progress and future well-being.
- We will play our full part in the implementation of the recently approved Cultural Stratgey for Leicestershire.
   We will encourage people to participate in a wide range of cultural, sporting and leisure pursuits.
- We will improve the standard of our libraries by refurbishing sub standard buildings and developing different
  ways of accessing library and public information services as part of our Better Access to Better Services initiative.
- We will improve the attractiveness of Leicestershire as a place in which to live and work, whilst taking
  account of the needs of future generations. We do this by caring for our environment, for instance by
  building on the success of our SHIRE Grants scheme.
- We will promote the economic well-being of the County by working with our partners to attract new and sustainable employment opportunities and support local businesses. We are assisting in the development of a strong and diverse local economy through our role in the Leicester Shire Economic Partnership. This Partnership, with its ability to co-ordinate activity and attract significant funding, is the major channel through which we and our partners can focus our efforts in this direction.

PRIORITY	WE WILL ACHIEVE
High Priorities COMPLETE A COUNTYWIDE COMMUNITY STRATEGY	A Strategy agreed by Council in July 2003. Top quartile for community satisfaction with the area as a place to live in the 2003/04 survey.
PROGRESS THE BETTER ACCESS TO BETTER SERVICES INITIATIVE	Top quartile for resident satisfaction with ease of access to services by 2005/06.
IMPROVE THE ACCESS TO AND QUALITY OF LIBRARIES	Building two new libraries by end 2004. Increased usage of libraries from 4420 to 5350 visits per 1000 population by 2005/06 and achieve public satisfaction rate of 85%.
Other Priorities Promote County and District level Local Strategic Partnerships (LSPs) as key partnerships	PSA targets involving joint working. LSP commitments included in Council plans/actions.
Work towards the Government's e-government target	100%, subject to government making resources available.
Meet the National Equality Standard	Level 5 of the Equality Standard by 2007.

## Achieving Excellence in Education and Learning

- We will ensure that all Leicestershire children have the opportunity to achieve excellence in education and learning. We are, despite the Government's inadequate funding of education in Leicestershire, determined to maintain the rate of improvement in examination results to ensure that pupils perform as well as the top quartile in our 'family' of authorities for national results at ages 7, 11, 14, and 16.
- We will increase the numbers of pupils achieving good results throughout their education. We will remove
  the barriers to opportunity to make sure that all children, including children looked after by the County
  Council, have access to excellent educational opportunities. We have therefore identified several priority
  service areas where we intend to increase the rate of improvement under a Public Sector Agreement
  (PSA) with the Government.
- it is essential that schools make use of new technology wherever appropriate in order to improve teaching
  opportunities and ensure greater achievements by pupils.
- Our Education Authority was inspected by OFSTED in 2003. The Inspection Report highlighted many strengths but also identified some areas for improvement. We need to develop a more robust strategy to support pupils with special educational needs, particularly children with challenging behaviour. We need to review spending patterns in the light of priorities identified by the County Council, the recommendations of the OFSTED Report, and national requirements. We will address these areas as a matter of urgency, particularly the unfair government grant system that negatively affects Leicestershire schoolchildren.
- We are determined to provide lifelong learning opportunities to all residents of the County. As part of this we will implement the outcomes of the recent review of Youth & Community Education in association with the Leicestershire Learning & Skills Council and Leicester Shire Connexions Service. This will improve the delivery of these services by increasing participation and improved management. Our aim is to provide a service that can respond more flexibly to the needs of its users and external partnership requirements.
- We have provided significant resources recently to move towards a common admission date for young children starting school. We will produce a new strategy to continue this development that takes into account private sector provision, as well as new opportunities for schools.

PRIORITY	WE WILL ACHIEVE
High priorities INCREASE ACADEMIC ACHIEVEMENT TO TOP QUARTILE AT ALL FOUR KEY STAGES	5 GCSE passes at A-C grades for 60% of pupils by 2004. At key stage 2, 87% of pupils to have reached level 4 in English and 86% in Mathematics by 2004. Also 37% of pupils to nave reached Level 5 in English and 36% in Mathematics by 2004.
ADDRESS ISSUES IDENTIFIED BY THE OFSTED INSPECTION	An Action Plan by August 2003 to address the areas for improvement identified in the OFSTED report. Consultation in Autumn 2003 on a revision of the SEN Development Plan.
PSA Priorities – INCREASE NO. OF PUPILS OBTAINING 5 GCSEs AT A-C GRADES	An increase in the percentage of pupils obtaining 5 GCSEs at A-C grades from 53.2% currently to 63% by Summer 2005.
IMPROVE ACHIEVEMENT OF PUPILS AT LEVEL 5 KEY STAGE 2	An increase in the percentage of pupils achieving Level 5 in English from 30% to 39% and in Maths from 29% to 38% by Summer 2005.
IMPROVE EDUCATIONAL ATTAINMENT OF PUPILS IN SPECIAL SCHOOLS	An increase from 78% to 86% in pupils obtaining their personal targets by Summer 2006.
IMPROVE EDUCATIONAL ATTAINMENT OF LOOKED AFTER CHILDREN (LAC)	For Secondary age children: an increase in the % of young people going into education, training or employment from 50% to 80% by 2005/06. A reduction in school absences from 21% to 9%. For Primary age children: improvement in their educational achievement at Key Stage 2.
Other Priorities  Move towards Common Admission Date	A strategy by September 2003 for phased implementation across the County within available resources.
Increase use of ICT to transform teaching and learning	Level 5 for 78% and Level 6 for 32% for pupils at Key stage 3 in 2003.  Level 4 for 70% and Level 5 for 25% of pupils at Key Stage 2 in 2004.
Improve Youth and Community Education delivery by implementing the outcomes of the review	Detailed targets to be agreed with the Learning and Skills Council, Connexions and DfES.

Key Stages One: pupils aged 4 to 7, Two: pupils aged 7 to 11, Three: pupils aged 11 to 14, Four; pupils aged 14 to 16.

Assessment Levels
Level 4: The level that the majority of pupils should reach in English and Mathematics by the end of Key Stage 2.
Level 5: The level that the majority of pupils should reach in English and Mathematics by the end of Key Stage 3.
Some able pupils will reach this level by the end of KS2.

## Improving Social Care and Support for Vulnerable People

- It is important for children and young people looked after by the County Council to be provided with care in a stable, good quality environment. We are redeveloping our community home provision to meet these demands
- As corporate parents we will, wherever possible, provide care for looked after children and young people
  in a family setting that best meets their needs. We have a well developed foster care and adoption service
  and intend to continue improving its quality and range. We are also reviewing our services to children in
  need of protection in the light of the Government's response to Lord Laming's report on the death of
  Victoria Climbie.
- Older and disabled people deserve to live independently at home or to be supported in the community for as long as possible. We will develop the necessary preventative and rehabilitation services that will allow these options to be available as widely as possible.
- We will continue to improve our home care services so that older and disabled people can live as independently as possible.
- We have agreed a strategy for residential care for older people aimed at ensuring high quality care whether it is provided by the independent sector or the County Council. We can best achieve this by retaining seven of our current homes "in house" and transferring seven to independent sector providers. This approach will allow for the refurbishment of homes where required, and enable us to work more closely with the NHS, housing agencies and independent sector providers to deliver a wider range of more integrated services for the benefit of older people and their carers.
- As the responsible administering authority for the Government's Supporting People Programme we will
  play our part in improving the housing related support services offered to vulnerable people.
- We can provide services more effectively by working closely with our partners in the NHS. We will pursue
  further integration of services in order to achieve this. In the first instance we will provide an integrated
  mental health service with the NHS that will better co-ordinate social and health care services for people
  and their carers.
- We will modernise and develop our services for people with learning disabilities by implementing the outcomes of the Council's recent review. We will take account of the views of the Learning Disabilities Partnership Board, service users and carers. Services will be based on individual person centred plans. In 2003 we will also begin a phased programme of modernising our residential, day and respite facilities on an area basis across the County.
- We will increase the employment opportunities for people with disabilities by working with our partners
  as part of our PSA agreement with the Government.

PRIORITY	WE WILL ACHIEVE
High priorities REDEVELOP COMMUNITY HOMES FOR YOUNG PEOPLE	Three independent homes and an In-house intensive support unit opened in 2003. Improvement in the % occupancy of homes.
DEVELOP HOME CARE, PREVENTATIVE AND REHABILITATION SERVICES FOR OLDER AND DISABLED PEOPLE	An increase of 700 in the number of people benefiting from intermediate care services by 2006 in partnership with the NHS. An increased number of older-people helped to live at home.
MPROVE LEARNING DISABILITY SERVICES	Modernisation of residential, day and respite services in Melton, Oadby & Wigston and Blaby by 2005, and beginning in the remainder of the County by 2006.  Assist NHS to obtain alternative accommodation and support services for Gorse Hill Hospital residents by 2004.
PSA Priority IMPROVE THE EMPLOYMENT OPPORTUNITIES OF PEOPLE WITH DISABILITIES	An increase in the number of people with disabilities assisted into work from 112 to 628 by 2005/06.
Other Priorities Improve the quality and range of foster and adoption services	Maintenance of the current high proportion of children in foster placements or placed for adoption.
Develop Supporting People housing related support services	Implementation of a programme to review current provision, for completion by 2006.
Pursue further integration with NHS services, initially by delivering integrated mental health services.	Minimal level of delayed hospital discharge.  Provision of integrated Mental Health services within Leicestarshire Partnership NHS Trust from April 2003.
	The Lead role in commissioning all community health and social care services for people with learning disabilities by 2005.

### Creating a Better Transport System

- We have recently completed a major review of highway management services across the County. Arising from the review we will continue to make changes in the way we deliver these services, in order to improve the efficiency and consistency of our operations, and to make the services more responsive to customer needs by improving public information and access.
- We will increase the use of, and satisfaction with, bus transport in the County by improving its quality and making it more accessible to potential passengers. This will include provision of an hourly bus service within reach of 95% of the population, improving interchange, passenger information and service operating standards, and providing more community focussed services to small rural villages. We will continue to assess the effectiveness of these improvements.
- Travelling on Leicestershire roads should be made as safe as possible. We have developed a PSA to reduce
  the number of killed and seriously injured road casualties to improve further on Government targets.

PRIORITY	WE WILL ACHIEVE
High Priorities	
IMPROVE HIGHWAY SERVICES	Publish a Highway Charter by autumn 2003.  Improved information about planned road works, and improved arrangements for customers to contact the service, such that average public satisfaction with these aspects of the service increases from 36% satisfied in 2001 to at least 55% satisfied by 2005. Halt the deterioration in the condition of main roads by 2004 and therafter work to remove the backlog of worn-out carriageway by 2010.
IMPROVE AVAILABILITY OF BUS SERVICES	Provide an hourly daytime bus service to 95% of Leicestershire people by spring 2004. Increase the percentage of users satisfied with local bus service quality from 65% in 2001 to 70% by 2005.
PSA Priority	
REDUCE ROAD CASUALTIES	A reduction of 28% by 2005/06 in the numbers killed or seriously injured, compared with the 1994-98 average, to 235 on County roads and 42 on trunk roads.

# Rising to the Challenge on Waste

- We need to ensure that the volume of waste sent to landfill is substantially reduced in a manner which is both cost-effective and minimises environmental impacts. This will be achieved by a combination of waste minimisation, increased composting and recycling and raising public awareness. We will do this in partnership with District Councils through implementation of the adopted Leicestershire Household Waste Management Strategy.
- Improvement of waste management facilities needs to be undertaken in order to increase the levels of recycling and composting within the County and meet statutory targets. We have agreed a PSA target to achieve even better performance over national targets.

PRIORITY	WE WILL ACHIEVE
High Priority TO PROVIDE A COUNTYWIDE INTEGRATED WASTE MANAGEMENT SERVICE	Recycling and composting of 33% of household waste by 2005/06. Improvement to household waste sites by 2005 to Improve public recycling facilities. Provision of appropriate infrastructure to deal with increased separation and composting of garden waste. Development of new ways of working and undertake joint initiatives with the Leicestershire local authorities to implement the Household Waste Management Strategy.
PSA Priority INCREASE RECYCLING AND COMPOSTING OF WASTE.	in partnership with District Councils, additional recycling and composting above statutory targets to achieve around 35% by 2005/06, an overall increase of around 52% on current levels.

# Seeking a Safer County

- Leicestershire people should feel safe at home and safe within their local communities.
- We will play our part in delivering priorities identified in Local Crime and Disorder Reduction Strategies
  and will consider the outcomes of recent reviews. We will also seek to build on the success of the multiagency Youth Offending Service and the Drug (and Alcohol) Action Team.
- We have reached agreement, as part of our PSA, to address a number of issues of concern as shown in the table below. We will only achieve these targets by working in close cooperation with our partners in other agencies.
- We are committed to promoting community and personal safety within our organisation and the County
  generally, as well as consumer safety and emergency management.

PRIORITY	WE WILL ACHIEVE
High Priority – PROGRESS PARTNERSHIP WORKING TO REDUCE CRIME AND THE FEAR OF CRIME IN LOCAL COMMUNITIES	Produce, by Autumn 2003, a strategy to improve our contribution to agreed priorities in local crime and disorder and other community safety strategies.
PSA Priorities — INCREASE THE NUMBER OF DRUG MISUSERS COMPLETING TREATMENT PROGRAMMES	Increase the number of drug users in treatment programmes from 972 to 1150 by 2005/06, involvement of 6 G.P.s in treating drug users by 2005/06.
REDUCE VEHICLE CRIME	Reduce car crime by 20% from current levels by 2005/06.
REDUCE DOMESTIC VIOLENCE	Increase reporting of the number of incidents from 4294 to 4852 by 2005/06. More support for victims to reduce the repeat victimisation rate from 12.6% to 10.2% by 2005/06.
IMPROVE BASIC SKILLS OF YOUNG PEOPLE RECEIVING COMMUNITY SUPERVISION	Delivery of a new programme so that 85% of young people with poor basic skills go into, or are working towards, full time education, training or employment by 2005/06.

# Making the Priorities Work

If the services we deliver to the public of Leicestershire are going to continue to improve we need to take a number of steps to improve both our internal management arrangements, and our working arrangements with partners. This will improve efficiency and increase capacity to provide better services. The speed at which we can achieve our priorities will also be dictated by the availability of financial resources.

- The overall aim of all the improvements identified in this Strategy is to increase public satisfaction with Council services.
- We have identified a number of areas where we believe we can improve our cost effectiveness and will address these as part of our PSA agreement with the Government.
- Our employees are a major resource and we are implementing a human resource strategy in order to make the best use of their experience and abilities and to develop their full potential.
- · We are making better use of our resources by improving our service and financial planning processes, by closely monitoring what is working, and what needs to be corrected.
- · Leicestershire is poorly funded by the Government in comparison with other similar authorities. We will continue to pursue this issue vigorously, particular in relation to the funding of schools.

PRIORITY	WE WILL ACHIEVE
High Priority IMPROVE PUBLIC SATISFACTION WITH COUNCIL SERVICES	Top quartile in 2003/04 for satisfaction with services.
(PSA) Priorities IMPROVE EFFECTIVENESS OF SERVICE DELIVERY	Improvements in our cost effectiveness on a range of services giving 7,5% improvement overall by 2005/06.
Other Priorities Make continuing use of a Citizens' Panel	Top quartile in 2003/04 for adults surveyed who fee they can influence decisions affecting their area.
Develop Medium Term Financial Planning	The first Medium Term Financial Plan to February 2004 Council.
Improve Service Planning and Performance Management	Top quartile on performance indicators in priority service areas.
Implement a Human Resource Strategy	All key building blocks established in Departmen by April 2004. Investors in People status across services by March 2005.



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